

# Assessing the Sustainability of Kilongo Forest Reserve under **Community-Based Management** in Wangingómbe District, Njombe Region, Tanzania

## **Original Research Article**

### **ABSTRACT**

Over the past three decades, community forest management regimes, which involve collaborative decision-making for forest resource management, have been the dominant form of forest management in the global south. Among other things, this management regime has been associated with improving both forest conditions and community livelihoods. Recent studies, however, indicate that forests under community-based forest management (CBFM) are decreasing, subjecting them to degradation and complete land use change. This study, therefore, assesses the sustainability of Kilongo Forest Reserve under CBFM in Wangingómbe District, Njombe Region, Tanzania. Data was collected from 90 heads of Kilongo Sub-Village households in the study village of Masaulwa using probability and non-probability approaches through structured interviews, in-depth interviews, and documentary reviews. The results showed that Kilongo Forest Reserve conditions improved noticeably over the 20-year period under CBFM through increased forest density, tree height, and undergrowth diversity. This was due to the existence of rules and regulations, as well as villagers' involvement in forest management. However, with the exception of the increased harvests of honey, the results demonstrate that the improved forest conditions did not significantly improve the livelihoods of the villagers. This is because the trees were not mature enough to produce timber. On the other hand, the forest reserve faced the challenge of animals passing through or grazing within the forest, as well as illegal harvesting of forest resources. It was also noted that the presence of numerous actors, multiple power centres, a village environmental management committee (VEMC) that was neither accountable to the villagers nor under their control, and the unequal distribution of benefits all compromised the effectiveness of Kilongo Forest Reserve. This study concludes that Kilongo Forest Reserve management under CBFM is not sustainable. Thus, to ensure the sustainability of Kilongo Forest Reserve under CBFM, there should be a complete decentralisation in the governance of the forest reserve, and the villagers should reduce their reliance on wood for energy by enabling them to use alternative sources of energy.

*Keywords: Community-based forest management; forest conditions; forest reserve; livelihoods; Tanzania.*

### **1. INTRODUCTION**

Forests are crucial in providing a wide range of environmental services, including watershed protection, biodiversity conservation, improving soil quality, and regulating the climate [1, 2, 3, 4]. Also, more than 1.6 billion people globally rely on forests for food, energy, shelter, medicines, and income, and approximately 70 million people live in forests as their homes [5, 6, 7, 8]. As a result, the fate of our forests determines our own destiny.

However, for years, forest degradation, specifically deforestation, has been at stake, particularly in the global south [9, 10, 11]. For instance, estimates from the early 1980s indicated that the clearing of forests in Africa was occurring 29 times faster than the planting of new ones [12,48]. Eventually, in the early 1990s, the world adopted a decentralised forest management system to reverse the situation, replacing the centralised system that seemed to have failed to secure the proper management of forest resources [13,14, 15].

In this regard, many government states introduced community-based forest management (CBFM) approaches that involved local communities in protecting and managing forests [16,17]. The CBFM empowers the local communities adjacent to the forests to manage the resource [18,19, 20]. Gilmour [21] characterises community-based forest management as “a set of initiatives, sciences, policies, institutions, and processes aimed at enhancing the involvement of local people in the governance and management of forest resources”.

Numerous studies demonstrate that the implementation of Community-Based Forest Management (CBFM) has effectively enhanced the availability of forest products, improved the livelihoods of rural communities, created environmentally-friendly jobs, restored degraded land and habitats, and promoted biodiversity [22, 14, 19, 20]. The successes are attributed to the high level of people's participation in rule formulation, cooperation, rule compliance, and sound monitoring of forest resources [14].

Subsequently, one-third of the global forests were under community-based forestry management as of 2020 [16,17]. During the same time period, around 732 million hectares, or 28% of the world's forests, were under community-based forest management approaches in developing countries, representing 62 countries [15]. Africa, on the other hand, did not fall behind. As of 2017, there were 24 million hectares of forest land under community-based forest management on the continent, which is equivalent to 6% of the 376 million hectares of total forested land [23].

Overall, the rate of forest loss has slowed globally. For instance, the rate of forest loss declined from 7.8 million hectares per year between 1990 and 2000 to 5.2 million hectares per year between 2000 and 2010, and 4.7 million hectares per year between 2010 and 2020 [24, 17]. On the contrary, the rate of forest loss has been much higher in Africa in each of the three decades since 1990 [18], with the largest annual rate of net forest loss between 2010 and 2020 at 3.9 million hectares [25, 18]. At the local level, Tanzania was losing 469,000 hectares of forest per year as of 2020 [26].

However, despite the widespread adoption of a community-based forest management approach over the past decades, its implementation is highly variable in developing countries, where the capacity to use or enforce community forest management policies, laws, and regulations remains unequal [3, 21]. Also, other pitfalls in the implementation of CBFM include benefit capture by local elites and inadequate community institutional capacity [13]. Thus, establishing a better understanding of CBFM's performance in improving the condition of the forests and livelihoods of local people remains critical for sustainable forest management.

Tanzania, like many other developing countries in the world, decentralised forest management in the early 1990s [18] to enhance the contribution of the forest sector to sustainable development in the country and the conservation and management of natural resources. Eventually, communities were managing 45% of the country's total forest (37.7 million hectares) on village land until 2017 [27]. This followed the establishment of the National Forest Policy of 1998 and the enactment of the Forest Act No. 14 of 2002, which introduced community-based forest management in the country [28].

Estimates indicate that CBFM forests encompass 2,202,335 hectares of forest area, accounting for approximately 8% of villages in Mainland Tanzania [27]. However, despite this, the forest area under community-based forest management increased from 2,060,608 hectares to 2,366,693 hectares between 2006 and 2012, and then decreased to 2,202,335 hectares in 2022. Generally, the number of villages with community-based forest management has decreased from 1,102 in 2006 to 988 in 2022, and the forest size has decreased over the years [28].

Reports indicate that various factors led to the loss of about 14,665.7 hectares of CBFM forest area during the same period. The primary factors contributing to deforestation are forest degradation and the change in land use, such as the conversion of forests into agricultural or grazing areas [28]. According to Nzunda and Manyanda [18] regardless of the ownership in which forests and woodlands fall, deforestation and forest degradation pose major challenges to Tanzania's forest sector. As a result, understanding how CBFM works is critical for sustainable forest management.

Similarly, Kilongo Forest Reserve in Wangingómbe District, Njombe Region, has been under a community-based forest management system since 2004 [29]. The forest reserve is essential for people's livelihoods, as is the case for many forest reserves in the country. Apart from other environmental services, the forest reserve is home to two major water springs that serve the lowland irrigation and livestock of Masaulwa and Itambo villages. However, unlike many other forest reserves in the country, two ministries manage the Kilongo Forest Reserve: The Ministry of Natural Resources and Tourism (MNRT) and the Ministry of Water (MoW), each with different management objectives, so it is important to assess its effectiveness and sustainability.

Various studies show that community-based forest management has not always been practical in the country. According to Nzunda and Manyanda [18] and Sungusia et al. [31], there is a disconnect between ideals and reality in many community-based forest management practises. Thus, since there is limited information available regarding the sustainability of Kilongo Forest Reserve under community-based forest management, this study aimed to (a) analyse the perceptions of the local community on community-based forest management and (b) assess the effectiveness of community-based forest management in the study village. Assessing the sustainability of Kilongo Forest Reserve through community-based forest management is crucial, as it enhances understanding and provides guidance to policymakers and other forestry stakeholders on enhancing community-based forest management for the purpose of achieving sustainable forest management.

## 2. MATERIALS AND METHODS

### 2.1 Description of the Study Site

The Kilongo Forest Reserve covers 58.21 hectares in Masaulwa village, Imalinyi Ward, Wangingómbe District, Njombe Region. Wangingómbe is one of the two districts in Njombe Region that practises community-based forest management. Masaulwa is one of 10 villages in Njombe Region declared for community-based forest management by the government [28]. The forest reserve is located between latitudes 8°06'S to 9°10'S and longitudes 34°34'E to 34°37'E (Figure 1). In 2004, the District of Wangingómbe designated the Kilongo Forest Reserve as the first under the community-based forest management approach [29]. Administratively, the village of Masaulwa comprises five sub-villages, namely, Bomani, Ikaula, Kilongo, Uheni, and Yeriko [29]. The village's local community, as of 2023, consisted of 500 households [30].

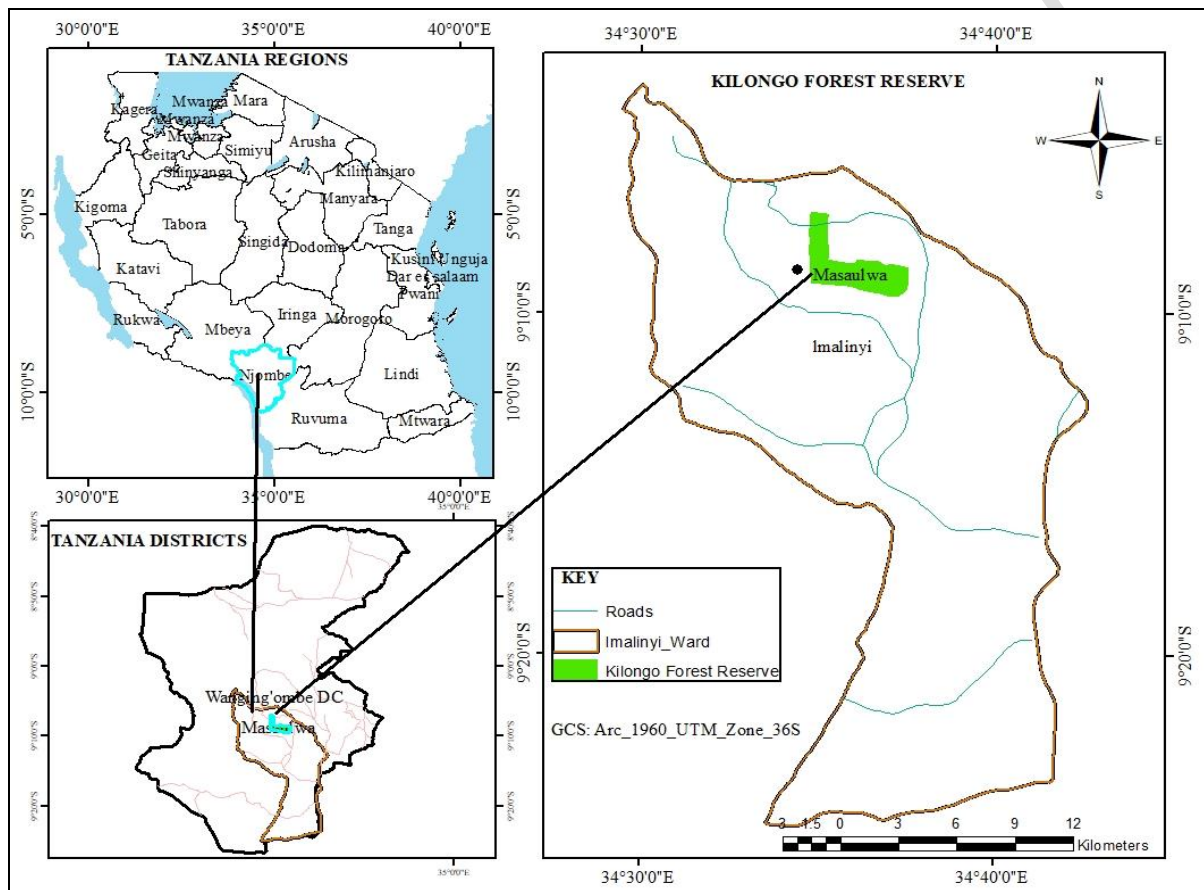


Figure 1: Location of Kilongo Forest Reserve

The study area is located in the Highland agroecological zone in Tanzania. This zone is an extension of the southern highlands, characterised by undulating topography with scattered plateaus and mountains. The altitude of the area is over 1,800 metres above sea level. The temperature is between 15°C and 24°C, and the area receives between 900 and 2000 mm of rainfall per year. Planted and natural forest trees, fruit trees, scattered shrubs, and grasslands primarily cover the highland zones [31].

Natural forest in the district of Wangingómbe covers 135,557 hectares, with 5,457 being village land forest reserves, 13,500 hectares being game reserves, and 116,600 hectares being forest in general land. Plantation forests, on the other hand, cover an estimated 18,635 hectares of land; over 99% of the total plantation forest areas are privately owned [31].

The Kilongo Forest Reserve was selected purposefully for this study due to its dual nature, as it is operated by both the Masaulwa Village Environmental Management Committee (VEMC), under the

Ministry of Natural Resources and Tourism, and the MBUMTILU Sub-Catchment Water Users Association (WUA), known in Swahili as "Jumuiya ya Watumia Maji Bonde Dogo la Mito Mbukwa, Mtitafu, and Lumbidzi" [32], under the Ministry of Water. Thus, understanding how duality nature affect the management of forest is crucial for the sustainability of the village forest reserve. Moreover, the forest reserve was the first in the district to be declared under community-based forest management in 2004 [29]. Thus, it is worth assessing its sustainability. According to van Hensbergen et al. [33], the duration of forest management plans should exceed 10 years, as shorter periods fail to offer the medium-term stability necessary for the consistent implementation of sustainable forest management.

## 2.2 Sample Size and Sampling Procedures

Both probability and non-probability sampling approaches were used in the selection of respondents to improve the credibility and reliability of the research results (34). The probability sampling approach through systematic sampling techniques was used to select the heads of households in the sub-village, thereby representing the local community. The systematic sampling ensured a comprehensive representation of the sample (35), as the village government's office had the list of households. Thus, a sample of 90 heads of households was selected from the total of 116 households in the sub-village. The Israel 1992 formula (Equation 1) was applied to determine the sample size.

$$n = \frac{N}{1+N(e)^2} \dots \dots \dots \text{Equation (1)}$$

whereby  $n$  represents the sample size,  $N$  denotes the total number of households in the village, 1 represents the confidence level (95%), and  $e$  signifies the accuracy level. Thus;

$$90 = \frac{116}{1 + 116(0.05)^2}$$

Then, the heads of households were selected through systematic sampling from the village government office's list of all households in the sub-village.

On the other hand, the Kilongo sub-village with 116 total households was selected using the non-probability approach through purposeful sampling because it borders the village's forest reserve, and its community was close enough to be able to notice any forms of interactions and changes in the forest reserve. Also, purposeful sampling was used to select eight members of the village environmental management committee (VEMC), eight members of the MBUMTILU Sub-Catchment water users' association, and a village government officer. Others included the Wangingómbé District Water Supply and Sanitation Authority officer and the Tanzania Forest Services (TFS) officer at the district level. Additionally, two members of the forest reserve patrol team and six individuals consisting of two village elders and four villagers living adjacent to the forest reserve were selected purposefully. The sampling technique was rich in data and provided relevant existing information (35).

## 2.3 Data Collection

Participatory Rural Appraisals (PRAs), i.e., group discussion and key informants' interviews with the villagers, and questionnaires (i.e., household surveys), were the tools used in data collection to address critical forestry management aspects. Various studies have utilised the Participatory Rural Appraisal (PRA) approach to investigate the perceptions of rural communities on environmental issues that affect their livelihoods [36, 37, 38].

As a result, the study employed semi-structured interview guides to conduct in-depth interviews with members of the village environmental management committee (VEMC), members of the MBUMTILU Sub-Catchment water users' association, a village government officer, Wangingómbé Water Supply and Sanitation Authority officer and a Tanzania Forest Services (TFS) officer at the district level. Also, the same tool and method were employed to get information from the village forest reserve patrol team, which consisted of two members. There was one focus discussion group that consisted of two village elders, village government officials, two dry-season lowland farmers, and two beekeepers. Data was

collected through face-to-face interviews using semi-structured questions. The method helped to gather data from 90 household heads in the Kilongo sub-village.

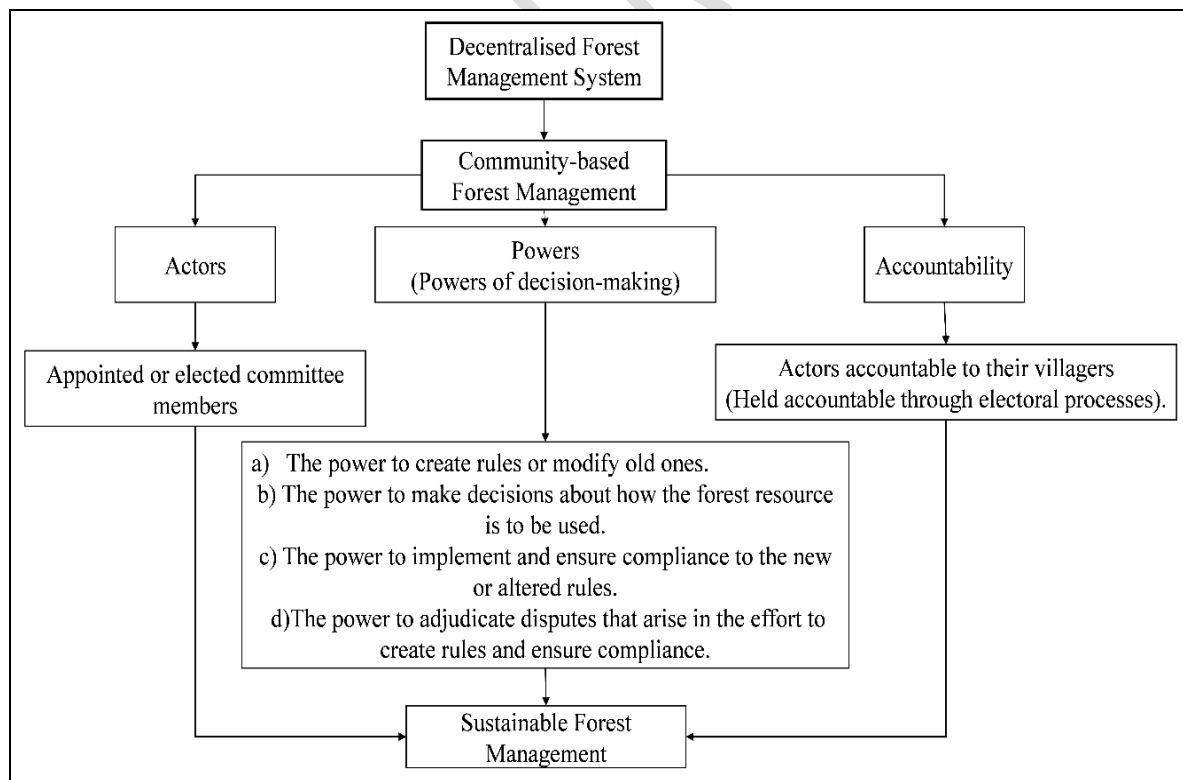
Moreover, the documentary review method was used to review different documents on community-based forest management at the global, regional, and local levels. But also documents on Tanzania integrated water resources management (IWRM) and water user associations (WUA) were reviewed. Internet searches were the major medium for searching the materials. On the other hand, the village government office provided much of the information on the demographic characteristics of the respondents.

## 2.4 Data Analysis

The content analysis method was used to analyse the qualitative data. The International Business Machines Statistical Products and Service Solutions (IBM SPSS) software version 23 was used to analyse the quantitative data obtained from semi-structured interviews, whereby frequencies and percentages were produced. On the other hand, Microsoft Excel software was used to create figures and graphs. Finally, quantitative data was presented in figures and tables, and qualitative data was presented using explanations.

## 2.5 The Conceptual Framework of Community-based Forest Management

This study uses the Agrawal and Ribot [39] framework to analyse and assess the effectiveness of decentralisation in managing common property resources, specifically the village forest reserve in Masaulwa Village. The framework is based on three key dimensions: actors, powers, and accountability, which are essential for successful decentralisation. According to the framework, any analysis of the effectiveness of decentralisation should take into account the powers held by different actors, the areas in which they exercise these powers, and the individuals or entities to whom they are accountable [39].



**Figure 2: The Conceptual Framework of Community-based Forest Management**

**Source:** Modified from Agrawal & Ribot [39].

Actors involved in decentralisation encompass both appointed and elected officials, influential individuals, as well as committees that have authority over communal resources. Each of these players is often situated inside a distinct framework of responsibility and possesses distinctive forms of authority. The nature of these relationships is contingent upon the social and political structure of each individual entity, which is determined by the process of election and appointment. Actors are bound by legal regulations. Actors are situated at various levels of social engagement, and the effectiveness of decentralisation relies heavily on which individuals have the authority to exert power and the corresponding responsibility they are held accountable to [39].

Understanding the effectiveness of decentralisation requires a thorough grasp of decision-making powers. The powers encompassed are as follows: a) the authority to establish or revise regulations; b) the ability to determine the use of a specific resource or opportunity; c) the capacity to enforce and guarantee adherence to the revised or new regulations; and d) the jurisdiction to settle conflicts that arise during the process of establishing regulations and ensuring compliance. Decentralisation is created when lower-level actors are allocated different sets of decision-making and rule-making powers [39].

Finally, for decentralisation to be effective, it is necessary to transfer powers to constituents (villagers) and ensure that actors (elected leaders) are accountable to them. Downward responsibility expands participation in the governance of shared resources, such as community forest reserves. Electoral systems to ensure that individuals or groups are held responsible for their actions towards the specific communities they represent. Additional mechanisms for enhancing local or vertical accountability of elected officials or other local actors are promoting widespread participation and public reporting requirements for elected leaders or any other local actors [39].

### 3. RESULTS AND DISCUSSION

#### 3.1 The Perceptions of the Local Community on Community-based Forest Management in the Study Village

##### a. Improvement of Forest Reserve

The results from analyses indicate that respondents perceived notable improvement in the Kilongo Forest Reserve condition over the past 20 years under CBFM. Table 1 presents the demographic characteristics of the households. The survey findings indicate that a significant proportion of respondents were male, accounting for 81.1% of the total population. The majority of respondents were between the ages of 36 and 64 (57.8%). About 77.8% of the respondents had completed primary education. The primary livelihood activities were crop production (68.9%) and mixed farming (31.1%) (Table 1). The main crops grown in the study area include maize, beans, sweet potatoes, Irish potatoes, and temperate fruits such as avocado. Few households kept cattle, sheep, and goats. The findings indicate that beekeeping was a part-time occupation in the study village, practised in the Kilongo forest reserve and the village's general land.

**Table 1: Summary of demographic and occupation characteristics of respondents**

Variables	Frequency	Percentage
Age		
18-35	35	38.9
36-64	52	57.8
65+	3	3.3
Sex of the household head		
Male	73	81.1
Female	17	18.9
Level of education		
Non-formal	3	3.3
Primary	70	77.8
Secondary	15	16.7
Tertiary	2	2.2
Occupation		

Crop production	62	68.9
Mixed farming (i.e., crop and animal farming)	28	31.1
n=90		

The study further revealed a correlation between the ages of respondents and their knowledge of changes in Kilongo Forest Reserve. Table 2 shows that the majority of adults (between 36 and 64 years) and older people (65 years and above) strongly perceived improvements in forest conditions (at 53.3% and 3.3%, respectively) over the past 20 years, compared to 7.8% of those aged between 18 and 35 years. Their perceptions are based on the increased density of the forest, the height of trees, the diversity of undergrowth, and the presence of wild animals like antelopes, dik-diks, and hares, as well as big snakes like pythons. But they also said there were many birds of different types in the forest reserve. In addition to noting these observations to the forest's previous status, they also compared the condition of the forest to that of the village's general land, where villagers were accessing it freely.

**Table 2: Response (based on age) to the question “Has the condition of Kilongo Forest Reserve improved over the past 20 years?”**

Age of Respondents	Has the condition of Kilongo Forest Reserve improved over the past 20 years?					Total
	Strongly Agree	Agree	Neutral	Disagree	Strongly Disagree	
18-35	7.8%	12.2%	14.4%	2.2%	2.2%	38.9%
36-64	53.3%	4.4%	0.0%	0.0%	0.0%	57.8%
65+	3.3%	0.0%	0.0%	0.0%	0.0%	3.3%
Total	58	15	13	2	2	90
	64.4%	16.7%	14.4%	2.2%	2.2%	100.0%

Moreover, the findings indicate that respondents associated the improved condition of Kilongo Forest Reserve with a community-based forest management (CBFM) regime. Table 3 shows the reasons for the improved condition of the Kilongo Forest Reserve. About 53.3% of the respondents perceived that the presence and enforcement of bylaws improved the condition of the forest reserve. They said the presence of the forest patrol team, made up of two adults who lived adjacent to the forest, helped to safeguard the forest. The patrol team members performed this duty and received a small amount of honey during the harvest season as payment. Furthermore, Table 3's results indicate that villagers' involvement in forest management issues gave them a sense of ownership over the forest reserve (26.7%). For example, it was established that the majority of people in the adjacent sub-village volunteered to save a large portion of the forest from fire, by setting it off, in 2023.

While 20% of the participants expressed that the benefits of conservation drove them to engage in CBFM activities (Table 3). Non-timber products such as honey, mushrooms, and spring water were among the benefits mentioned. For instance, individuals were allowed to install their own beehives in the Kilongo Forest Reserve with the condition that, after harvest, they would contribute something to the village government. They cited the example of Mzee Msigala (pseudo name), an elderly conservationist and member of VEMC, who had installed and owned the majority of the traditional beehives in the forest reserve and was earning a lot of money from the sales of honey. Benefit-sharing has played a crucial role in empowering local communities residing near forests to participate in the management of natural resources and improve the outcomes of biodiversity conservation [40, 41].

**Table 3: Reasons for the improved condition of the Kilongo Forest Reserve**

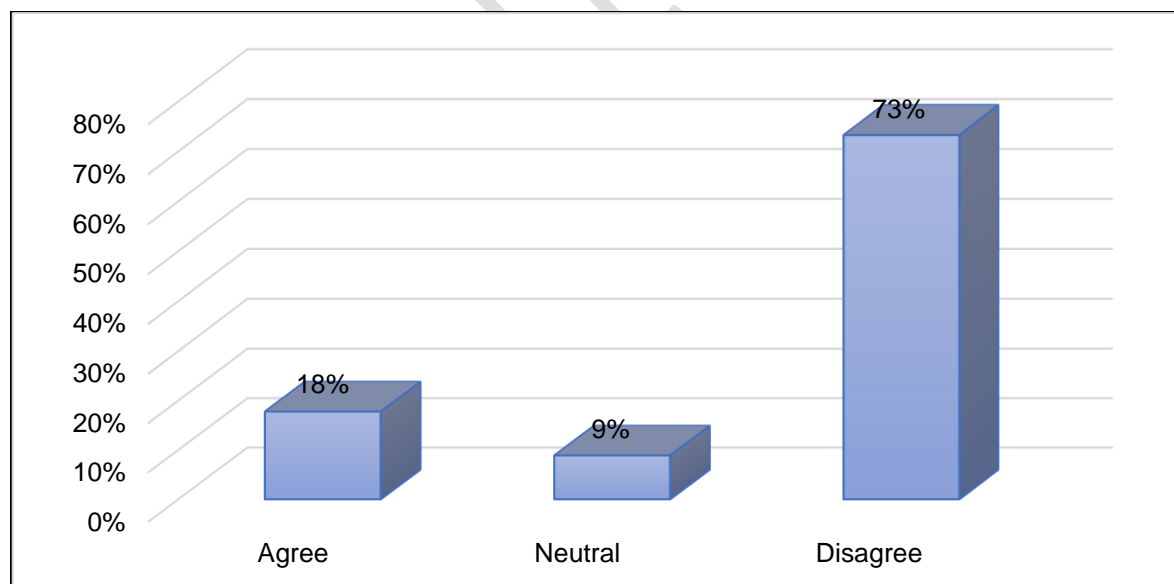
Reasons for improvement of forest condition	Frequency	Percent
The presence and enforcement of bylaws improved the condition of the forest reserve.	48	53.3

Their involvement gave them a sense of ownership over the forest reserve.	24	26.7
Villagers see conservation as beneficial to them, which motivates them to participate in CBFM activities.	18	20.0
Total	90	100.0

Correspondingly, interview and discussion accounts revealed that the response to conservation efforts was positive from the villagers. For example, over the past 20 years, there was only one incident of fire, which occurred in 2023. A madman who lived adjacent to the forest in the village is believed to have set the fire in the forest reserve. This implies that people were abiding by the rules and regulations governing the management of Kilongo Forest Reserve. Additionally, the presence of two major water springs in the forest reserve, which drained water downstream, benefited lowland irrigation and livestock in the villages of Masaulwa and Itambo, which shared the Mbukwa River valley. This in turn motivated the villagers to manage the Kilongo Forest Reserve. Furthermore, the conservation appeared to be beneficial to the villagers because sales from honey harvested from the forest reserve helped renovate one of the classrooms in the village. The study established that the beekeeping project was among the CBFM projects operated by the village environmental management committee (VEMC). Other studies in developing countries have reported success stories of community-based forest management improving forest conditions [42,15].

### *b. Improvement of Livelihoods*

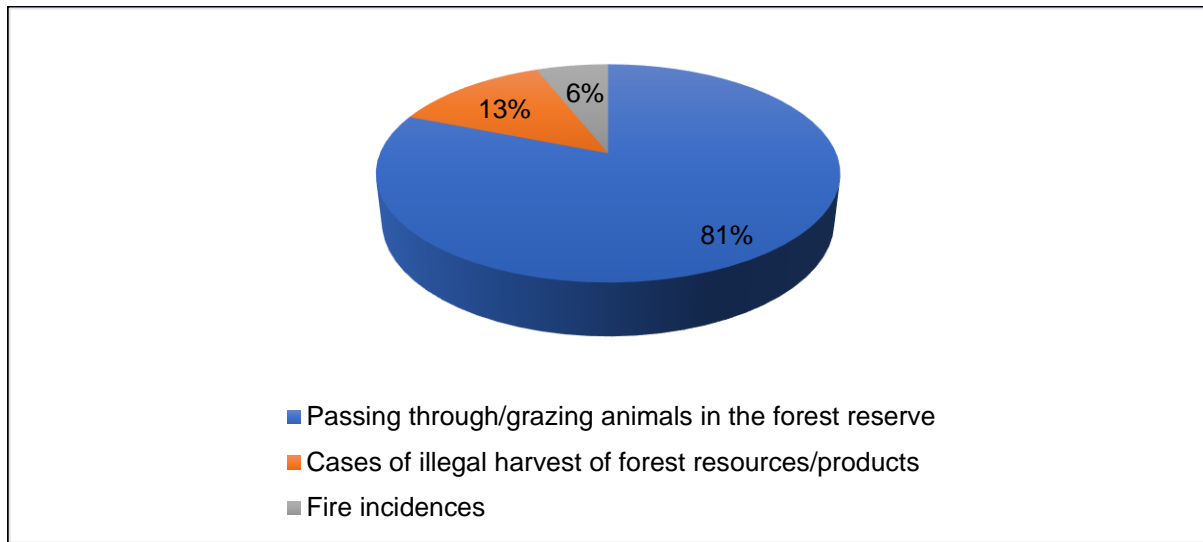
Despite notable improvements in the Kilongo Forest Reserve condition over the past 20 years under CBFM, the findings from the analysis show that the local community's livelihoods did not improve with an increased supply of forest products (timber and non-timber). Figure 3 indicates that the majority of the respondents (73%) perceived no improvement in livelihoods associated with improved forest conditions. **This was because the trees (miombo) were not mature enough to harvest timber.** 18% of the respondents perceived improvement in livelihoods with improved forest conditions; they associated improved livelihoods with increased harvests of honey, mushrooms, and herbs from the forest reserve. Others highlighted the year-round flow of water springs as a benefit of forest service, especially those respondents who engaged in dry-season lowland irrigation and those who owned livestock.



**Figure 3: Response to the question “Has the livelihood improved due to the increased supply of forest products (timber and non-timber)?”**

On the other hand, the result indicates that the Kilongo Forest Reserve was facing some challenges. Figure 3 reveals that 81% of the respondents mentioned the challenge of animals passing through or grazing in the forest reserve. There were some serious cases of animals degrading the forest reserve. The members of the forest patrol team revealed that the situation was more serious during the dry season, as normally there is a scarcity of pasture in the village's general land. Also, 13% of respondents mentioned illegal harvesting of forest resources and products as another challenge facing the forest reserve. The illegal harvesting of forest resources, especially dry wood, for energy appeared to be a

common phenomenon. This involves entering the forest reserve without permission. And a small proportion of the respondents (13%) mentioned the fire incident as one of the challenges facing Kilongo Forest Reserve management (Figure 3).



**Figure 4: Challenges facing Kilongo Forest Reserve**

Interviews and discussion accounts revealed that, apart from the increased frequency of illegal entry into the forest reserve following the fire incident in 2023 as people wanted to collect dead wood for energy, the growing population in the village has also been associated with increased demand for wood for energy, eventually, increasing cases of illegal entry into the forest reserve. They believed that only an alternative energy source for the villagers could prevent illegal wood harvesting in the Kilongo Forest Reserve. As the majority of households in rural developing nations lack access to contemporary energy sources [43].

Additionally, the results of the interviews and a discussion show that, as a short-term strategy for overcoming the problem of animals passing through or grazing in the forest reserve, they installed more beehives along the animal corridor. The beehives had been donated to the village government by MBUMTILU. The exercise served as a deterrent, as bees have the potential to bite animals. *"You know, bees are animals' biggest enemies. To address this issue, we have installed additional beehives in the forest reserve, strategically placed along the established animal corridors that pastoralists previously used to pass through"*. (Explanations from a VEMC member).

### **3.2 The Effectiveness of Community-based Forest Management in the Study Village**

Based on the three dimensions of actors, powers, and accountability that usher in effective decentralisation [39], analyses of interviews and discussion accounts indicate that community-based forest management at Kilongo Forest Reserve was effective, though not sustainable. The forest reserve was not sustainable, as explained in the subsequent paragraphs.

*Actors:* Two actors concurrently managed the Kilongo Forest Reserve: the VEMC under the Ministry of Natural Resources and Tourism (MNRT) and the MBUMTILU under the Ministry of Water. Interviews and discussion revealed that both ministries performed their duties through VEMC. The VEMC members simultaneously served as virtual members of MBUMTILU. The VEMC had to report to the Wangingómbe District Forestry and Beekeeping Department on forestry management issues and to River Basin Water Boards (RBWB) through MBUMTILU on issues of water resources management. The MBUMTILU Sub-Catchment Water Users' Association's role was to manage water, allocate water, and spread information on water-related issues within communities [44]. Both organs are statutory: the VEMC, formed under the Forest Act No. 14 of 2002 [28], and the MBUMTILU Sub-Catchment Water Users' Association (WUAs) under the National Water Policy of 2002 [45].

This study established that there were competing interests in the management of the Kilongo Forest Reserve, as different authorities had different objectives. According to the study survey, the VEMC faced administrative challenges in executing orders from various authorities during the implementation stage. For example, the District Forestry and Beekeeping Department provided 10 beehives to the

VEMC, while the MBUMTILU provided the remaining 10 beehives, necessitating the beehive management to adhere to directives from two distinct entities with the potential to jeopardise the management of the Kilongo Forest Reserve.

*Powers:* Interviews and discussion accounts reveal that decentralisation failed to empower VEMC through village council to have a say on all matters pertaining to resource management, allocation, and distribution in the village. This is because the VEMC did not have the ability to determine the use of forest products (honey) or the capacity to enforce regulations. The study established that there were two power centres acting in the management of Kilongo Forest Reserve: the VEMC and Mzee Msigala (pseudo name), who was also a member of the VEMC and a conservationist by nature. The village council vested the VEMC with the power to develop bylaws on behalf of the village assembly and enforce regulations [28]. However, the study established that, despite Kilongo Forest Reserve management having formulated the VEMC, it was powerless and not functioning.

Instead, Mzee Msigala took on the role of managing the Kilongo Forest Reserve. This is because other members of the VEMC decided to step aside after realising that Mzee Msigala was too vocal and centralised the VEMC's decisions. It reached a point where Mzee Msigala was even harvesting honey from the communal beehives without consulting other VEMC members, as was the tradition. It was noted that, he was not remitting any dues from honey sales to the village government. Furthermore, VEMC accused Mzee Msigala of seizing its honey harvesting facilities, which included a special jacket and some containers. Ultimately, there was no collaborative decision-making for the forest resource management.

*Accountability:* While villagers elected VEMC members in the village assembly meeting, interviews and discussion accounts reveal their inability to hold VEMC members accountable and responsible for their actions. This happened when Mzee Msigala was harvesting honey from the communal beehives and contributing nothing to the village government. The situation demotivated conservation efforts, leading the villagers to stop participating in the CBFM activities.

These findings imply that, despite the existence of rules and regulations that govern the management of Kilongo Forest Reserve under CBFM, its effectiveness remains questionable. This is because of the involvement of numerous actors, the presence of multiple power centres, and a VEMC that was neither accountable to the villagers nor under their control. Similarly, the presence of inequality in cost and benefit sharing was not instrumental in empowering villagers' involvement in Kilongo Forest Reserve management. Contrary to popular belief, CBFM is well known for its ability to enhance the social and economic circumstances of those who depend on forests, impacting both forest management and governance [18, 19, 46, 47].

#### **4. CONCLUSION**

This paper assessed the sustainability of Kilongo Forest Reserve under community-based forest management at Wangingómbe District, Njombe Region, Tanzania. Probability and non-probability approaches were used to select respondents of this study. The study linked the CBFM to improved conditions in the Kilongo Forest Reserve. Enforcing rules and regulations and involving villagers in forest management helped achieve this. However, even with improved forest conditions, the livelihoods of the villagers did not improve. This implied that CBFM was effective but not sustainable.

Therefore, in order to ensure the sustainability of Kilongo Forest Reserve under CBFM, there should be complete decentralisation in the forest reserve's governance. Also, there is a need for the government to develop alternative sources of energy for the rural population, which depends on wood. In addition, it is necessary to establish a management boundary between the Ministry of Natural Resources and Tourism and the Ministry of Water, as they have conflicting interests.

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- 1.
- 2.
- 3.

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